

**ALAMEDA LOCAL AGENCY FORMATION COMMISSION
RESOLUTION NO. 2013-06**

**Adopting Municipal Service Review Determinations, Sphere of Influence Determinations, and
Updating the Sphere of Influence for the Vector Control County Service Area**

WHEREAS, Government Code Section 56425 et seq. requires the Local Agency Formation Commission (LAFCo) to develop and determine the sphere of influence (SOI) of each local governmental agency under LAFCo jurisdiction within the County; and

WHEREAS, Government Code Section 56425(g) requires that LAFCo review and update adopted SOI boundaries, as necessary, not less than once every five years; and

WHEREAS, Government Code Section 56430 requires that a municipal services review (MSR) be conducted prior to or in conjunction with a SOI update; and

WHEREAS, LAFCo conducted a municipal services review of the services provided by the Vector Control County Service Area (CSA); and

WHEREAS, the Vector Control CSA has a SOI that is countywide and coterminous to the CSA's jurisdictional boundary; and

WHEREAS, no change in regulation, land use or development will occur as a result of updating the CSA's coterminous SOI; and

WHEREAS, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI update action; and

WHEREAS, the MSR determinations, the SOI determinations and the SOI update were duly considered at a public hearing held on January 10, 2013; and

WHEREAS, the Alameda LAFCo heard and received all oral and written protests, objections and evidence that were made, presented or filed, and all persons present were given an opportunity to appear and be heard with respect to any matter pertaining to said action.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED that the Alameda LAFCo hereby:

1. Adopt the following MSR determinations:
 - a. *Growth and Population Projections*
 - i. As of 2010, the population within Vector Control CSA was 1,510,271.
 - ii. Based on Association of Bay Area Governments (ABAG) growth projections the population of the Vector Control CSA is anticipated to be 1,966,300 by 2035.
 - iii. Future growth is anticipated to be concentrated in the cities of Dublin, Emeryville and Livermore over the next 25 years. According to the Vector Control CSA, growth in demand for services is concentrated in the City of Fremont area.
 - b. *Location and Characteristics of Any Disadvantaged Unincorporated Communities Within or Contiguous to the Sphere of Influence*
 - i. Using Census Designated Places, Alameda LAFCo determines that there are no disadvantaged unincorporated communities that meet the basic state-mandated criteria within the County. Alameda LAFCo recognizes, however, that there are communities in the County that

experience disparities related to socio-economic, health, and crime issues, but the subject of this review is municipal services such as water, sewer, and fire protection services to which these communities, for the most part, have access.

c. *Present and Planned Capacity of Public Facilities and Adequacy of Public Services, Including Infrastructure Needs and Deficiencies*

- i. Demand for vector control services is driven by growth of both human and vector populations.
- ii. Based on the response time of typically within 24 hours that the Vector Control CSA is able to maintain with approximately 23 requests per day, it appears that the CSA has sufficient capacity to continue to serve existing and anticipated demand.
- iii. There are no present or recent public health advisories concerning mosquito or vector-borne illnesses in the areas served by the Vector Control CSA. The CSA has been successful in eliminating the outbreak of illnesses including plague and encephalitis.
- iv. Since 2005, the Vector Control CSA has purchased three new vehicles, two smoke detectors to test sewer breaks, two microscopes, and updated all information technology equipment.
- v. No infrastructure needs or deficiencies were identified for the Vector Control CSA.

d. *Financial Ability of Agency to Provide Services*

- i. The Vector Control CSA reported that its financing levels were adequate to deliver services. No challenges to financing were identified.
- ii. The Vector Control CSA had just over nine months of expenditures in unrestricted reserves at the end of FY 10-11, which is sufficient to weather any short-term financial challenges.
- iii. The City of Albany is the only area in the County where the Vector Control CSA provides mosquito abatement services. The CSA does not assess property owners in that city any additional fee for the service.
- iv. The Vector Control CSA does not have any long-term debt.
- v. The Vector Control CSA uses a pay-as-you-go approach to capital improvement financing.

e. *Status and Opportunities for Shared Facilities*

- i. The Vector Control CSA engages in joint financing arrangements related to insurance and workers compensation.
- ii. The Vector Control CSA manages statistical data, and works cooperatively with the 13 local animal control agencies to administer the rabies surveillance program in Alameda County.
- iii. The Vector Control CSA participates in a countywide integrated pest management policy set by the Board of Supervisors.
- iv. There may be an opportunity for the Vector Control CSA to share specialized equipment and vehicles with the Alameda County Mosquito Abatement District (ACMAD).

f. *Accountability for Community Services, Including Governmental Structure and Operational Efficiencies*

- i. The Vector Control CSA is governed by the Alameda County Board of Supervisors. The Board updates constituents, broadcasts its meetings, solicits constituent input, discloses its finances, and posts public documents on its website.
- ii. The CSA demonstrated accountability in its cooperation with LAFCo requests for information.
- iii. A governance structure option is for the Vector Control CSA to discontinue mosquito abatement services in the City of Albany and for ACMAD to annex the City. The Vector Control CSA would continue providing vector control services countywide. At present, ACMAD's sphere of influence is countywide, indicating LAFCo's anticipation that ACMAD will eventually take on services in Albany.
- iv. Another potential governance structure option is consolidation with ACMAD. Such a consolidation may offer savings by eliminating some administration costs. A challenge to consolidation may be the differing revenue levels and sources of each of the agencies.

2. Retain the countywide, coterminous SOI for the Vector Control CSA as generally depicted in Exhibit A attached hereto.

3. Consider the criteria set forth in Government Code Section 56425(e) and determine as follows:
 - a. *The present and planned land uses in the area, including agricultural and open-space lands* – The Vector Control CSA encompasses every land use designated by the County and the incorporated cities within its bounds, including agricultural and open-space lands. The SOI is consistent with planned land uses. While there are agricultural and open-space lands within CSA, no impacts on agricultural resources, open space or Williamson Act contracts will occur as no service changes are proposed.

 - b. *The present and probable need for public facilities and services in the area* –Given that the Vector Control CSA averaged 23 requests for service per day in FY 10-11, there is a present need for the CSA’s services. The Vector Control CSA’s population is expected to grow indicating an ongoing need for the CSA’s services. The CSA will continue to monitor other vector borne illnesses, such as Lyme disease, Hantavirus pulmonary syndrome and plague.

 - c. *The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide* –Based on the response time of typically within 24 hours that the Vector Control CSA is able to maintain with approximately 23 requests per day in FY 11, it appears that the CSA has sufficient capacity to continue to serve existing and anticipated demand. There are no present or recent public health advisories concerning mosquito or vector-borne illnesses in the areas served by the CSA. The CSA has been successful in reducing the outbreak of illnesses including plague and encephalitis.

 - d. *The existence of any social or economic communities of interest in the area* – The Vector Control CSA was formed to provide countywide vector control services and serve the residents of Alameda County. All County residents benefit from services provided by the CSA. Property owners that pay a benefit assessment to the CSA have a particular economic interest in its activities.

 - e. *Nature, location, extent, functions & classes of services to be provided* –The Vector Control CSA is responsible for providing vector control services, including controlling public health dangers carried by rats, fleas, ticks, mites, flies, and other insects. The CSA investigates public concerns and provides educational information regarding vectors and vector-borne diseases. The agency oversees the administration of quarantine measures regarding animal bites, investigates nuisances, and removes nuisance wildlife (skunks and raccoons) when preventative alternatives are infeasible or likely to be ineffective. The CSA conducts rodent suppression, surveys of rat populations, and inspection and baiting of sewers for rats. Supplemental services for the City of Oakland involve surveillance and control of a severe rat population originating in the City’s sewer system. The CSA also provides mosquito control services in the City of Albany.

4. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that update of the agency’s SOI and the related MSR are categorically exempt under Sections 15061(b)(3) and 15306, Class 6 of the CEQA Guidelines.

5. Direct staff to file a Notice of Exemption as lead agency under Section 15062 of the CEQA Guidelines.

* * * * *

This Resolution was approved and adopted by the Alameda Local Agency Formation Commission at the public hearing held on January 10, 2013, at 7051 Dublin Blvd., Dublin, California on the motion made by Commissioner Haggerty, seconded by Commissioner Sbranti, and duly carried.

Ayes: 7 (Commissioners Haggerty, Miley, Sblendorio, Wieskamp, Johnson, Sbranti, and Marchand)
Noes:
Excused:

/Nate Miley/

Nate Miley, Chair, Alameda LAFCo


Approved as to Form:

By:


Andrew Massey, LAFCo Legal Counsel

CERTIFICATION: I hereby certify that the foregoing is a correct copy of a resolution adopted by the Alameda Local Agency Formation Commission, Oakland, California.

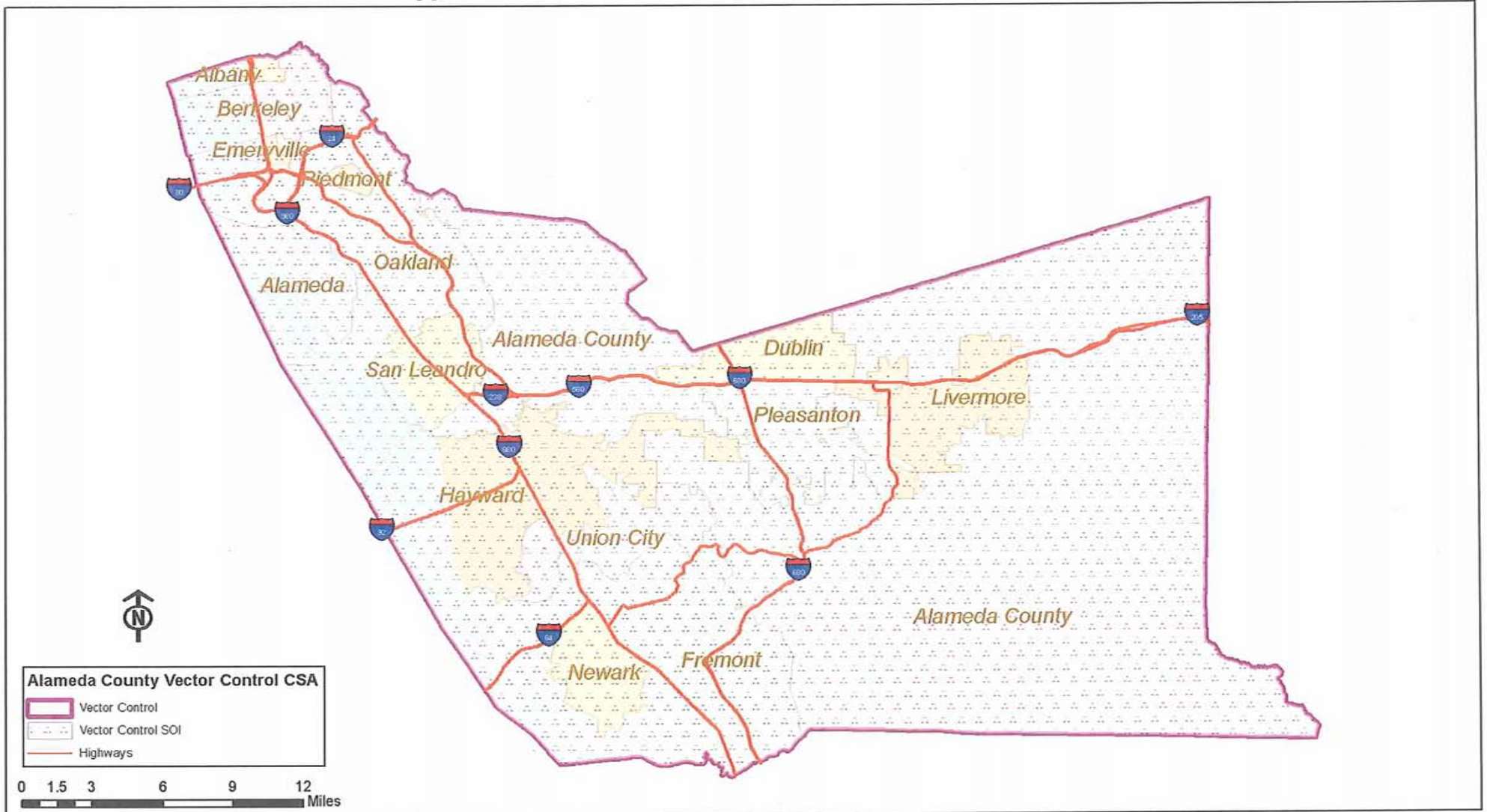
Attest:


Mona Palacios, LAFCo Executive Officer

Date:

2/22/2013

Alameda County Vector Control CSA Boundary and SOI* Approved by Alameda County LAFCo, January 10, 2013



*Agency sphere equals the service area boundary

Created for Alameda LAFCo by the Alameda County Community Development Agency