

**ALAMEDA LOCAL AGENCY FORMATION COMMISSION
RESOLUTION NO. 2012-05**

**Adopting Municipal Service Review Determinations, Sphere of Influence Determinations, and
Updating the Sphere of Influence for the Emergency Medical Services County Service Area**

WHEREAS, Government Code Section 56425 et seq. requires the Local Agency Formation Commission (LAFCo) to develop and determine the sphere of influence (SOI) of each local governmental agency under LAFCo jurisdiction within the County; and

WHEREAS, Government Code Section 56425(g) requires that LAFCo review and update adopted SOI boundaries, as necessary, not less than once every five years; and

WHEREAS, Government Code Section 56430 requires that a municipal services review (MSR) be conducted prior to or in conjunction with a SOI update; and

WHEREAS, LAFCo conducted a municipal services review of the services provided by the Emergency Medical Services County Service Area (EMS CSA); and

WHEREAS, the EMS CSA has a countywide SOI that is coterminous with the CSA's service boundary; and

WHEREAS, no change in regulation, land use or development will occur as a result of updating the EMS CSA's countywide coterminous SOI; and

WHEREAS, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI update action; and

WHEREAS, the MSR determinations, the SOI determinations and the SOI update was duly considered at a public hearing held on November 29, 2012; and

WHEREAS, the Alameda LAFCo heard and received all oral and written protests, objections and evidence that were made, presented or filed, and all persons present were given an opportunity to appear and be heard with respect to any matter pertaining to said action.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED that the Alameda LAFCo hereby:

1. Adopt the following MSR determinations:

a. Growth and Population Projections

- i. As of 2010, the population within Emergency Medical Services County Service Area (EMS CSA) was 1,510,271.
- ii. Based on Association of Bay Area Governments (ABAG) growth projections the population of EMS CSA is anticipated to be 1,966,300 by 2035.

b. Location and Characteristics of Any Disadvantaged Unincorporated Communities Within or Contiguous to the Sphere of Influence

- i. Using Census Designated Places, Alameda LAFCo determines that there are no disadvantaged unincorporated communities that meet the basic state-mandated

criteria within the County. Alameda LAFCo recognizes, however, that there are communities in the County that experience disparities related to socio-economic, health, and crime issues, but the subject of this review is municipal services such as water, sewer, and fire protection services to which these communities, for the most part, have access.

c. *Present and Planned Capacity of Public Facilities and Adequacy of Public Services, Including Infrastructure Needs and Deficiencies*

- i. EMS CSA reported that the number of requests for 911 medical response have remained stable since 2005.
- ii. Direct service providers, such as Paramedics Plus and fire departments, are responsible for meeting response time requirements and providing adequate resources to keep up with demand.
- iii. EMS CSA has overcome infrastructure challenges previously identified in the 2004 MSR related to linking pre-treatment and outcome data on patients served.
- iv. No significant infrastructure needs were identified for EMS CSA, which operates entirely out of an administrative office in San Leandro.
- v. EMS CSA does not have a capital improvement plan. The direct EMS providers are responsible for capital improvements required for actual EMS system delivery.
- vi. Most ambulance transport services in Alameda County are provided by Paramedics Plus, which increases capacity based upon service demands. Exceptions are the cities of Alameda, Albany, Berkeley and Piedmont, which individually develop capacity plans. EMS CSA has authority over Paramedics Plus and the four cities in terms of service availability and capacity planning for EMS purposes. The mutual aid agreements are aimed at capacity planning, which had been informal between agencies.

d. *Financial Ability of Agency to Provide Services*

- i. EMS CSA reported that its financing was generally adequate to deliver services.
- ii. In FY 10-11, EMS CSA's revenues exceeded expenses.
- iii. EMS CSA does not have any long-term debt.
- iv. EMS CSA's certification and training fees were last updated in 2011.

e. *Status and Opportunities for Shared Facilities*

- i. EMS CSA is a member of the Advisory Committee for the Alameda County Regional Emergency Communications Center.
- ii. EMS CSA worked with Paramedics Plus and the cities of Alameda, Albany, Berkeley, and Piedmont to establish ambulance mutual aid agreements.
- iii. EMS CSA participates in multiple regional plans.
- iv. EMS CSA engages in joint financing efforts related to insurance.

f. *Accountability for Community Services, Including Governmental Structure and Operational Efficiencies*

- i. EMS CSA is governed by the Alameda County Board of Supervisors. The Board updates constituents, broadcasts its meetings, solicits constituent input, discloses its finances, and posts public documents on its website.

- ii. In 2011, EMS CSA annexed the City of Alameda and its boundaries became coterminous with the County of Alameda boundaries.
 - iii. No alternative governance structure options with regard to EMS CSA were identified.
 - iv. EMS CSA demonstrated accountability in its cooperation with the LAFCo information requests.
2. Reaffirm the existing countywide SOI which is coterminous with the service boundary for the Emergency Medical Services CSA as generally depicted in Exhibit A attached hereto.
3. Consider the criteria set forth in Government Code Section 56425(e) and determine as follows:
 - (a) Nature, location, extent, functions, and classes of services provided – EMS CSA functions as Alameda County’s lead agency responsible for local EMS system planning, paramedic training, paramedic service standards and EMS coordination throughout the County.
 - (b) Present and planned land uses, including agricultural and open-space lands – EMS CSA encompasses every land use designated by the County and the incorporated cities within its bounds, including agricultural and open space land. The EMS CSA SOI is countywide, and does not conflict with existing or planned land uses. Emergency medical services are needed in all areas, and do not, by themselves induce or encourage growth on agricultural or open space lands. The recommended SOI will not adversely affect agricultural or open space land or be growth inducing.
 - (c) Present and probable need for public facilities and services – Services are currently being provided and need to be continued. Based on the existing level of demand, there is a present need for emergency medical services. EMS CSA’s population is expected to grow by five percent in the next five years, and the demand for emergency medical services is likely to reflect the anticipated population increase throughout the County. The share of senior citizens will continue to grow, further increasing the need for emergency medical services and injury prevention services and programs.
 - (d) Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide – EMS CSA delivers unique services as a regulatory agency. EMS CSA conducts a self-evaluation, and assesses its success in meeting minimum standards and suggested guidelines relating to issues regulated by the California EMS Authority. EMS CSA meets the minimum standards and appears to provide adequate services. EMS CSA reviews quarterly response time reports from all first responder advanced life support providers. EMS CSA periodically reviews growth in formerly rural areas to ensure that response time standards in newly urbanized areas are consistent with expected urban area response time standards. The State and federal governments regulate most of the services provided by EMS CSA.
 - (e) Existence of any social or economic communities of interest – EMS CSA was primarily formed to serve residents of Alameda County. All County residents benefit from services provided by EMS CSA. The growing County senior population will have the greatest need for paramedic, ambulance transport, and other emergency medical services. EMS CSA provides an adequate level of emergency medical services for residents and visitors in the County.
4. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that update of the agency’s SOI and the related MSR are categorically exempt under Sections 15061(b)(3) and 15306, Class 6 of the CEQA Guidelines.
5. Direct staff to file a Notice of Exemption as lead agency under Section 15062 of the CEQA Guidelines.

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This Resolution was approved and adopted by the Alameda Local Agency Formation Commission at a public hearing held on November 29, 2012, at 200 Old Bernal Avenue, Pleasanton, California on the motion made by Commissioner Marchand, seconded by Commissioner Wieskamp, and duly carried.

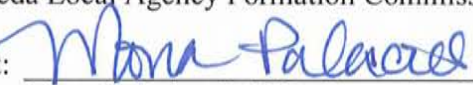
Ayes: 5 (Commissioners Miley, Sblendorio, Wieskamp, Andrade, and Marchand)
Noes: 0
Excused:

/Nate Miley/
Nate Miley, Chair, Alameda LAFCo

Approved as to Form:

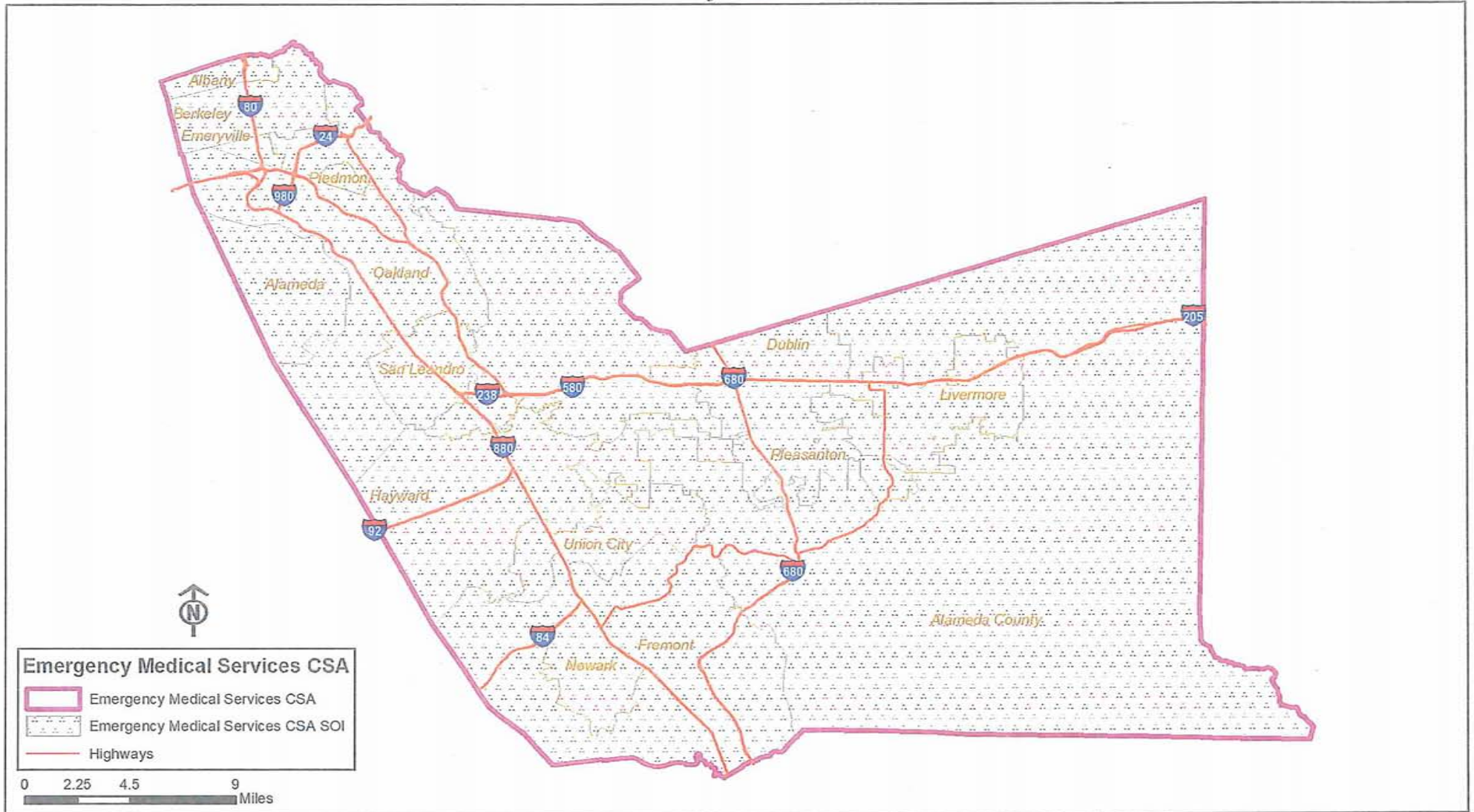
By: 
Brian Washington, LAFCo Legal Counsel

CERTIFICATION: I hereby certify that the foregoing is a correct copy of a resolution adopted by the Alameda Local Agency Formation Commission, Oakland, California.

Attest: 
Mona Palacios, LAFCo Executive Officer

Date: 12/17/2012

Emergency Medical Services CSA Service Boundary and SOI* May 2012



*Agency sphere equals the service area boundary

Created for Alameda LAFCo by the Alameda County Community Development Agency